

#### REGULATORY SANDBOXES VS. INNOVATION HUBS PROF. DIRK ZETZSCHE, LL.M. (TORONTO) ROBIN VEIDT ADA Chair in Financial Law (Inclusive Finance)

The presentation is partly based on a paper written by Ross Buckley, Douglas Arner, Robin Veidt and Dirk Zetzsche: Building FinTech Ecosystems: Regulatory Sandboxes, Innovation Hubs and Beyond, <u>https://ssrn.com/abstract=3455872</u>







- Regulatory Sandbox as buzzword in current innovation debate
- What exactly is a regulatory sandbox?
- What does it achieve?
- Are there alternatives to sandboxes?
- Are the resources invested in a sandbox proportional to the gains?



#### <u>Agenda</u>

- A. Topic √
- B. Definitions
- C. ADA-Chair Sandbox Project
- D. Focus on Sandboxes
- E. Conclusions & Take Aways



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### **B.** Definitions

- FinTech: Applying technology to financial services
- Regulatory sandbox: regulatory safe space automatic relief entry test
- Innovation hub: Access to regulators guidance on applicable requirements – dispensations or adjustments on case-by-case basis



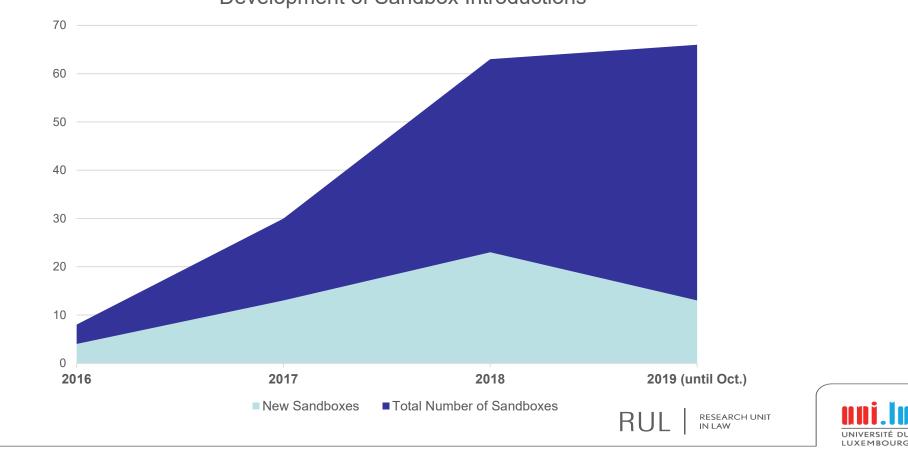
### C. The ADA-Chair Regulatory Sandbox Project

- Collecting publicly available information on regulatory sandboxes, innovation hubs, other regulatory frameworks
- Comparing different legal solutions
- Analyzing transparency and access to detailed information
- Collecting data on sandboxed firms, analyzing their performance



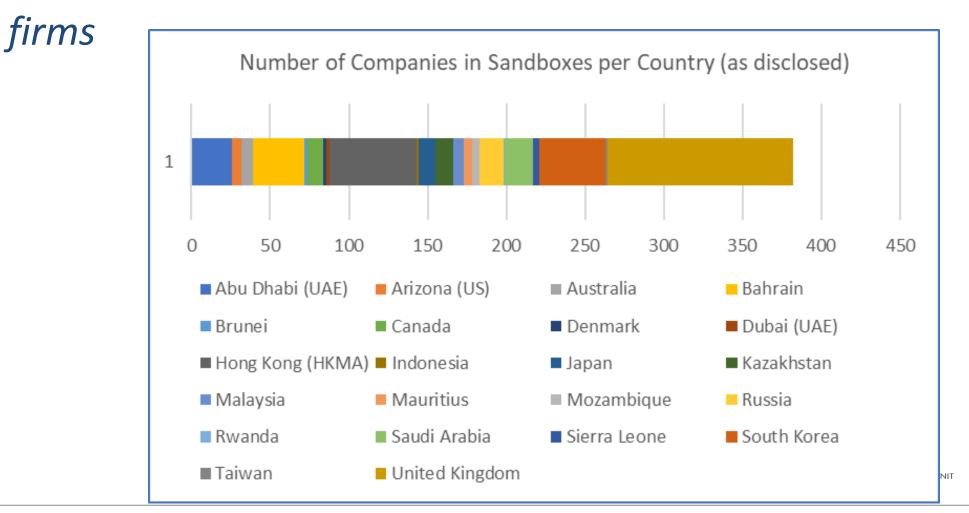
## D. Focus on Sandboxes: The Regulatory Landscape

 Huge increase in sandboxes since 2016, many more expected to follow
Development of Sandbox Introductions



# D. Focus on Sandboxes: The Regulatory Landscape

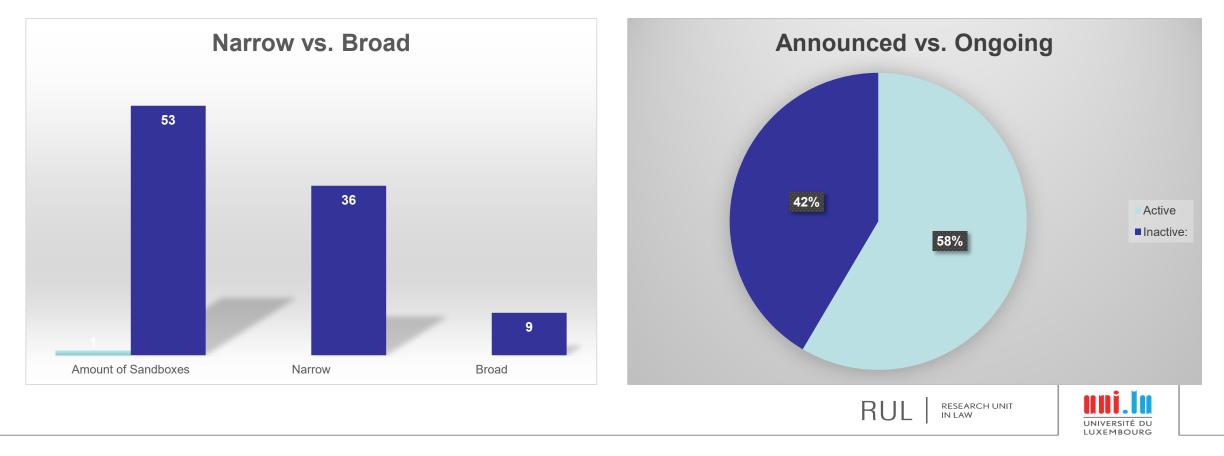
Sandboxed entities make up only a fraction of yearly licenced



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#### D. Focus on Sandboxes: The Regulatory Landscape

- Wave of announcements, delay in implementations
- Clear tendency to narrow design without an innovation hub



# D. Focus on Sandboxes: Four Main Goals to Achieve

- Regulatory sandboxes as an automated tool for regulators
  - 1. Enable standardized and publicized procedure
  - 2. Boost to innovation in the market
  - 3. Knowledge-gain for regulators
  - 4. Clear message to the market that the regulator is open to innovation



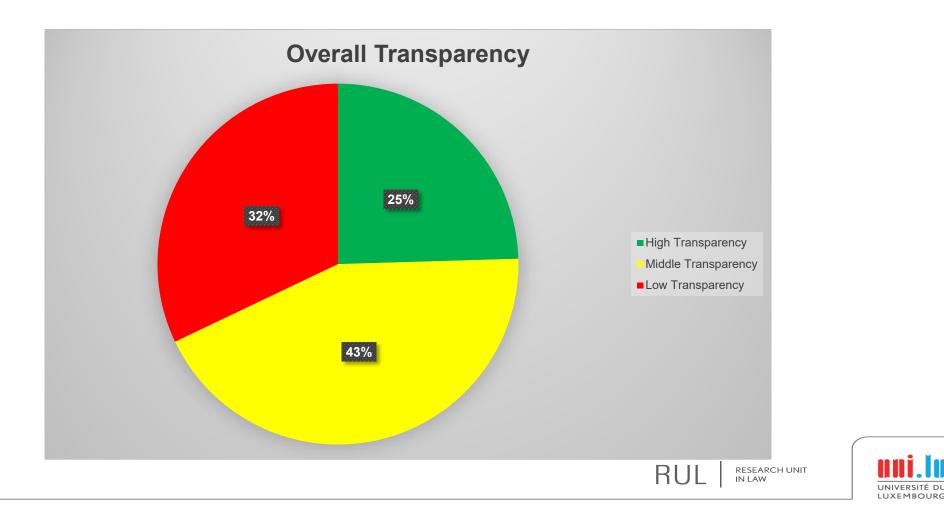
D. Focus on Sandboxes: Standardized and Publicized?

- **1.** Enable standardized and publicized procedure?
  - ADA-Chair Database analyzes transparency of four criteria:
    - Entry Conditions
    - Scope
    - Limitations
    - Reporting duties





- D. Focus on Sandboxes: Standardized and Publicized?
- Only one out of four sandboxes provides transparent information



# D. Focus on Sandboxes: Rather small Innovation Boost

- **2.** Sandboxes boost innovation (but are constrained by their tight criteria and budget)
  - UK sandbox: <120 firms since 2016</p>
  - UK innovation hub: 800 requests (until 04'2018)
  - Total: around 56,000 firms under supervision

Sandboxes get the headlines, but innovation hubs do the heavy-lifting



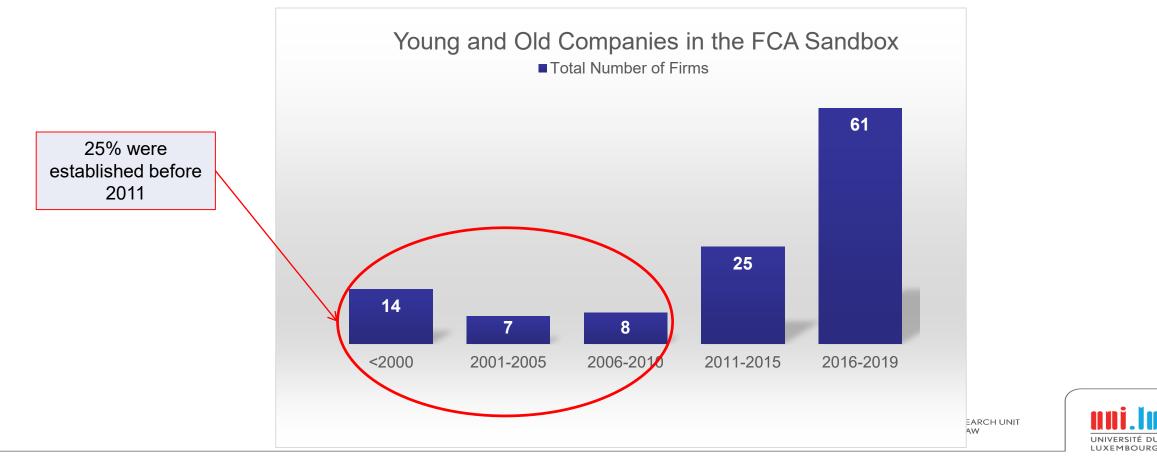
# D. Focus on Sandboxes: Rather small Innovation Boost

- 2. Sandboxes need considerate amounts of resources with limited effect
  - Malaysia: 7 firms in sandbox, 6 under review
    - 12 full-time staff (out of 200) on sandbox project
      - Around 5% of staff for two hands full of firms
  - Developing and Emerging Countries with often tightly restricted resources should think twice where to put their tight resources



D. Focus on Sandboxes: Rather small Innovation Boost

2. Sandboxes often miss their goal of promoting young startups, but also include established market players testing new ideas



# D. Focus on Sandboxes: Knowledge Gain

- 3. Regulatory learning:
  - Companies openly disclose information without fear of "putting licence at risk"
  - However: Same effect from innovation hub
    - $\checkmark$  Helping with the business plan
    - ✓ Promise of a fast track to the market with a full licence at the end of the procedure
    - ✓ Chance of waiver / no-action letter leads to full disclosures.



# D. Focus on Sandboxes: Market Message

- 4. Clear market message that the regulator is open to innovation
  - Sandbox as buzzword, catchier than innovation hub with many names in different countries
  - However: Many countries manage to position themselves as centers of innovation without sandboxes, but with innovation hubs and strategic partnerships with other market players
  - Luxembourg: Innovation hub + LHoFT
    - Creation of a FinTech ecosystem without having a sandbox



#### D. Focus on Sandboxes: FinTech ecosystem in Luxembourg





(1) Regulators should not only look at sandboxes when it comes to promoting FinTech innovation

(2) Main goals of a sandbox can often be achieved by other, more propotional solutions or in combination of both, where the resources are available

(3) Sandboxes tend to get the headlines – but the heavy lifting is done elsewhere



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### E. Further Research Questions

- To what extent do substitutes to sandboxes (including waivers, no-action letter policies, small business exemptions, definitions of thresholds for piloting and testing etc.) achieve the same effect as sandboxes?
- What are the ideal preconditions for sandboxes to operate efficiently?
- What types of guidelines or underlying laws may lay a successful groundwork for the operation of a sandbox?
- What do sandboxes require, in terms of resources?
- Do firms that received sandbox treatment perform better or worse than nonsandboxed peers?
- What matters more? Announcing or operating a sandbox?



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# Thanks!

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